National Policy Guidance

National Planning Practice Guidance 2014

The National Planning Practice Guidance (NPPG) was published on 6 March 2014 as a web-based resource. The NPPG has cancelled a number of previous planning guidance documents including the majority of previous Circulars and Letters to Chief Planning Officers. The NPPG was introduced following the Review of Government Planning Practice Guidance carried out by Lord Taylor with the aim of making the planning system simpler, clearer and easier for people to use. The guidance contains 41 categories from 'Advertisements' to 'Water Supply'.

The NPPG is guidance designed to supplement to the National Planning Policy Framework (NPPF). It is therefore a material consideration in planning decisions.

National Planning Policy Framework 2012

The NPPF reiterates the statutory requirement that applications for planning permission must be determined in accordance with the development plan, unless material considerations indicate otherwise. The NPPF is a material consideration in planning decisions.

It also states that the document should be read in conjunction with the newly released policy statement on Gypsies and Travellers.

The purpose of the planning system is to contribute to the achievement of sustainable development. There are 3 dimensions to sustainable development:

- An economic role contributing to building a strong, responsive and competitive economy, by ensuring that sufficient land of the right type is available in the right places to support growth and innovation
- A social role supporting strong, vibrant and healthy communities by providing the supply of housing required to meet the needs of present and future generations, and by creating a high quality built development with accessible local services;
- An environmental role contributing to protecting and enhancing our natural, built and historic environment.

At the heart of the NPPF is a **presumption in favour of sustainable development**, which should be seen as a golden thread running through both plan-making and decision making. For decision making this means:

- Approving development proposals that accord with the development plan without delay; and
- Where the development plan is absent, silent or relevant policies are out of date, granting permission unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole; or specific policies in this Framework indicate development should be restricted. (Para 14).

Local planning authorities should approach decision-taking in a

positive way to foster the delivery of sustainable development. The relationship between decision making and plan-making should be seamless, translating plans into high quality development on the ground. (Para 186). They should seek for solutions rather than problems and decision-takers at every level should seek to approve applications for sustainable development where possible.

Early engagement in pre-application discussions is encouraged where it is offered. Developers should be encouraged to engage with the community.

The planning system is plan-led. Planning law requires that applications for planning permission must be determined in accordance with the development plan, unless material considerations indicate otherwise. The Framework is a material consideration in planning decisions. (Para 196)

In assessing and determining development proposals, local planning authorities should apply the presumption in favour of sustainable development (Para 197).

Implementation

The policies in the NPPF apply from the day of publication (27th March 2012).

For 12 months from the day of publication, decision makers may continue to give full weight to relevant policies adopted since 2004 even if there is a limited degree of conflict with the Framework.

The Hinckley and Bosworth Local Plan was adopted in February 2001, as such it is necessary to review all saved local plan policies according to their consistency with the framework. Due weight must then be given according to their consistency with the NPPF. These are appraised within each application late item.

For clarity it should be noted that the following national policy guidance documents referred to in the main agenda are superseded by the NPPF:

Circular 05/05 Circular 01/06 NPPF (Draft)

All Planning Policy Guidance and Statements

The Community Infrastructure Levy (CIL) Regulations 2010 Part 11, Regulation 122 provides a statutory duty in respect of planning obligations and requires them to be necessary, directly related and fairly and reasonably related in scale and kind to the development proposed. The Regulation does not replace Circular 05/2005 but gives it a statutory foothold in planning legislation.

Environmental Impact Assessment Regulations 2011 The criteria and thresholds in the EIA Regulations are only indicative. In determining whether significant effects are likely, the location of a development, the more environmental sensitive the location, the lower will be the threshold at which significant effects will be likely. Development listed in Schedule 1 of the Regulations

always needs an Environmental Impact Assessment (EIA). Development listed in Schedule 2 of the Regulations may need an EIA, depending on a number of things such as whether it would be in a sensitive area and on its size, complexity and nature of the development. Development that exceeds the criteria and are judged to be significant are required to be supported by an Environmental Statement that should be scoped and agreed by the Location Planning Authority.

	Hinakley and Basworth Care Strategy 2000
Delie: 4	Hinckley and Bosworth Core Strategy 2009
Policy 1	Development in Hinckley: supports Hinckley's role as a sub- regional centre and sets out the criteria to achieve this. It makes provision for a minimum of 1120 new residential dwellings, seeks to diversify the existing housing stock in the town centre to cater for a range of house types and sizes, seeks to ensure there is a range of employment opportunities within Hinckley and to allocate land for new office development within or adjoining the Hinckley Town Centre Area Action Plan boundary. It supports the expansion of the creative industries job market, the provision of new retail space, the redevelopment of the railway station to deliver a transport interchange, the provision of a new bus station, transport improvements, tourism development and the development of new leisure facilities.
Policy 4	Development in Burbage: makes provision for the allocation of land for a minimum of 295 new residential dwellings focused primarily to the north of Burbage, 10ha of B8 employment land and 4ha of B2 employment land adjacent to the railway line as an extension to Logix Park. It supports the provision of additional retail floorspace within the defined Burbage local centre, transport improvements, tourism development and infrastructure to support the new development including an extension to the GP surgery, play and open space, and cycling routes.
Policy 5	Transport Infrastructure in the Sub-regional Centre: sets out transport interventions which are proposed to support additional development in and around Hinckley. This includes improvements to the provision and management of car parking and public transport to increase the increased use of Hinckley town centre.
Policy 7	Key Rural Centres: supports key rural centres to ensure they can provide key services to their rural hinterland. It supports housing development in settlement boundaries that provide a mix of housing types and tenures and meets local need; seeks to ensure there is a range of employment opportunities within Key Rural Centres; supports new retail development to meet local need within defined local centre boundaries; resists the loss of local shops and facilities in Key Rural Centres unless it is demonstrated that the business or facilities can no longer operate in a viable manner; requires transport improvements; supports development of the tourism industry and requires development to be of the highest environmental standards.
Policy 8	Key Rural Centres Relating to Leicester: supports local services and seeks to ensure people have access to a range of housing.
	Desford – allocates land for a minimum of 110 new homes;

supports additional employment provision to meet local needs; address existing deficiencies in green space and play provision; deliver improvements in the quality of Sport in Desford; deliver safe cycle routes; implement strategic green infrastructure; support traffic management measures and additional car parking; safeguard land for the development of a new passenger railway station and associated car parking on the site of the former station yard; and require development to respect the character and appearance of Desford Conservation Area.

Groby - allocates land for a minimum of 110 new homes; supports additional employment provision to meet local needs; support the improvement of the GP facilities in Groby; address existing deficiencies in green space and play provision; deliver improvements to Groby Village Hall, Groby Community College, Groby County Council all weather pitches and Marine Drive; deliver safe cycle routes; implement strategic green infrastructure; support proposals that contribute to the delivery of the National Forest Strategy and the Charnwood Forest Regional Park; support measures to reduce the noise and air pollution; work with existing businesses to seek a reduction in on-street employee parking; and require development to respect the character and appearance of Groby Conservation Area.

Ratby - allocates land for a minimum of 75 new homes; supports additional employment provision to meet local needs; support the improvement of the GP facilities in Ratby; address existing deficiencies in green space and play provision; deliver improvements to quality of Ferndale Park Outdoor Facilities; deliver safe cycle routes; implement strategic green infrastructure; support proposals that contribute to the delivery of the National Forest Strategy and the Charnwood Forest Regional Park; support improvements to the existing community centres (Ratby Village Hall, Ratby Parish Church and Ratby Methodist Church) or development of a new designated community centre; support measures to reduce the noise and air pollution; support measures to direct through traffic away from Ratby Village; and require development to respect the character and appearance of Ratby Conservation Area.

Markfield - allocates land for a minimum of 80 new homes; supports additional employment provision to meet local needs; address existing deficiencies in green space and play provision; implement strategic green infrastructure; support proposals that contribute to the delivery of the National Forest Strategy and the Charnwood Forest Regional Park; deliver safe cycle routes; protect open space linkages to the west; support the expansion of the local supermarket; support the attraction of knowledge based services to support the Markfield Institute of Higher Education; support improvement in the quality of Markfield Community and Sports Centre and Mayflower Close and Alter Stones outdoor facilities; support measures to reduce the noise and air pollution; and require development to respect the character and appearance of Markfield Conservation Area.

Policy 11

Key Rural Centres Stand Alone: supports local services and

seeks to maintain rural population levels.

Barlestone – allocates land for a minimum of 40 new homes; supports additional employment provision to meet local needs; supports the improvement of GP facilities; address existing deficiencies in green space and play provision; implement strategic green infrastructure; deliver safe cycle routes; allocate land for a new cemetery; and support improvements in the quality of facilities.

Market Bosworth – allocates land for a minimum of 100 new homes; supports additional employment provision to meet local needs; support the role of Market Bosworth as a tourist destination; support the improvement of GP facilities; address existing deficiencies in green space and play provision; implement strategic green infrastructure; deliver safe cycle routes; protect green open land which penetrates towards the market place; seek improvements to the high school indoor sports facilities, outdoor pool and playing fields near Bosworth Water Trust; support the provision of new car parking at Dixie Grammar School; and require new development to respect the character and appearance of the Market Bosworth Conservation Area.

Newbold Verdon – allocates land for a minimum of 110 new homes; support additional employment provision to meet local needs; support the improvement of the GP facilities; address existing deficiencies in green space and play provision; implement green infrastructure; deliver safe cycle routes; seek improvements in the quality of the community centre; support the provision of a car park for the church and cemetery; and require new development to respect the character and appearance of the Conservation Area.

Stoke Golding – allocates land for minimum of 60 new homes; support additional employment provision to meet local needs; support the improvement of the GP facilities; address existing deficiencies in green space and play provision; implement green infrastructure; deliver safe cycle routes; encourage tourism; seek improvements in the quality of the village hall, playing fields and pavilion; improve connections with the neighbouring villages of Dadlington and Higham on the Hill; and require new development to respect the character and appearance of the Conservation Area.

Policy 14

Rural Areas: Transport: supports accessibility within the rural areas through safeguarding the route of the National Forest line and stations at Desford and Bagworth; the delivery of a viable, high quality public transport network between Key Rural Centres and their nearest urban centre and between Rural Villages and their nearest Key Rural Centre or urban centre; the provision of accessible transport services for mobility impaired and rurally isolated residents; further development of quality and reach of continuation transport accessible services; the Leicestershire hourly services network; the continuation of demand responsive transport networks; deliver safe cycle paths. Developers will be required to contribute towards these initiatives

	through developer contributions and/or land. New development that would prejudice their implementation will not be permitted.
Policy 15	Affordable Housing: seeks the provision of affordable housing on residential proposals in the urban areas at a rate of 20% on schemes of 15 dwellings or more or 0.5ha or more and rural area at a rate of 40% on schemes of 4 dwellings or more of 0.13ha or more with a tenure split of 75% social rented and 25% intermediate housing. The affordable housing figure can be negotiated on a site by site basis taking into account identified need, existing provision, characteristics of the site, and viability.
Policy 16	Housing Density, Mix and Design: seeks to ensure that all new residential developments provide a mix of types and tenures appropriate to the applicable household type projections.
Policy 19	Green Space and Play Provision: seeks to ensure that all residents have access to sufficient, high quality and accessible green spaces and play areas.
Policy 20	Green Infrastructure: is a key priority of the Council and seeks to mitigate against the urban 'heat island' effect by increasing the number of street trees to provide shade, cooling and air quality improvements.
Policy 21	National Forest: supports: the implementation of the National Forest to the north east of the borough; enhancing biodiversity; developing a new woodland economy for timber products and wood fuel energy; outdoor recreational and sports provision; and tourism developments subject to the siting and scale of the development being related to its setting within the Forest; reflecting the character and appearance of the wider countryside and not adversely affecting the existing facilities and working landscape of either the Forest or the wider countryside.
Policy 24	Sustainable Design and Technology: seeks to ensure all new development meets specified sustainable design and technology standards.

Local Plan	2006-2026: Hinckley Town Centre Area Action Plan 2011
Policy 12b	Transco HQ /Jarvis Porter: This is an identified employment site which contains significant employers for the town. An area to the west of the site currently has planning permission for warehousing/storage units, retail warehousing and a drive through restaurant. The remainder of the site will be actively retained for employment uses throughout the plan period. The mixed use development of this site will ensure investment in outdated employment provision, ensuring a range of employment is available within Hinckley. Throughout the plan period, the Borough Council will actively seek to retain 9.2 hectares of employment uses on this site.
Policy 15	Transport Infrastructure Delivery and Developer Contributions states Developers will either make direct provision of infrastructure, or will contribute towards the overall provision of measures by way of providing contributions through Section 106 agreements (or equivalent) to an overall pot for transportation improvements in the town centre. Contributions will be negotiated between the developer and the local planning authority during the production of detailed schemes

	for major developments.
Policy 16	To improve the attractiveness of cycling to and within Hinckley
	town centre, the Council will require contributions towards the
	implementation of initiatives through developer contributions.
Spatial Objective 1:	To increase the number of people living in Hinckley town centre as part of the mix of uses, helping to generate vitality and
	diversity.

	Hinckley and Bosworth Local Plan 2001
INFRASTRUCTUR	
Policy IMP1	Contributions towards the provision of infrastructure and facilities: requires contributions towards the provision of infrastructure and facilities to serve the development commensurate with the scale and nature of the development proposed.
	This policy is consistent with the intentions of the NPPF.
HOUSING	
Policy RES5	Residential Proposals on Unallocated Sites: states that on sites that are not specifically allocated in the plan for housing, planning permission will only be granted for new residential development if the site lies within a settlement boundary and the siting, design and layout of the proposal does not conflict with the relevant plan policies.
	This policy is consistent with the intentions of the NPPF if the development is within the settlement boundary but has limited consistency in all other locations.
EMPLOYMENT	
Policy EMP1	Existing Employment Sites: seeks to actively retain existing identified employment sites for employment purposes. This policy is consistent with the intentions of the NPPF but should be read in conjunction with the Employment Land and Premises Study.
CONSEDVATION	AND BUILT ENVIRONMENT
Policy BE1	Design and Siting of Development: requires that planning permission for development proposals will be granted where they: complement or enhance the character of the surrounding area with regards to scale, layout, density, materials and architectural features; avoid loss of open spaces; has regard to safety; incorporates design features which reduce energy consumption, encourages recycling and minimises impact on local environment; incorporates a high standard of landscaping; meets DDA requirements where necessary; ensure adequate highway visibility and parking standards and manoeuvring facilities; do not adversely affect the amenities of neighbouring properties; and would not be prejudicial to the comprehensive development of a larger area of land of which the development forms part. For residential proposes development should incorporate urban design standards, ensure adequate degree of amenity and privacy and provide sufficient amenity space. Criteria a - i of this policy are consistent with the NPPF and as such the policy should be given weight. The Setting of a Listed Building: seeks to preserve and enhance
Policy BE5	the setting of a Listed Building: seeks to preserve and enhance the setting of listed buildings by appropriate control through the design of new development in the vicinity. This policy is consistent with the intentions of the NPPF.

Policy BE7	Development in Conservation Areas: states that primary planning
	policy will be the preservation or enhancement of their special
	character. Planning permission for proposals which would harm
	their special character or appearance will not be granted.
	This policy is consistent with the intentions of the NPPF.
THE NATURAL E	
Policy NE2	Pollution: states that planning permission will not be granted for
	development which would be likely to cause material harm
	through pollution of the air or soil or suffer material harm from
	either existing or potential sources of air and soil pollution.
Dallar NEE	This policy is consistent with the intentions of the NPPF.
Policy NE5	Development in the Countryside: states that the countryside will be protected for its own asks and that planning permission will be
	be protected for its own sake and that planning permission will be
	granted for built and other forms of development in the
	countryside provided that the development is either:-
	a) Important to the local economy and cannot be provided
	within or adjacent to an existing settlement; or
	b) For the change of use, reuse or extension of existing
	buildings, particularly those of historic value; or
	c) For sport or recreation purposes.
	, , , , , , , , , , , , , , , , , , , ,
	And only where the following criteria are met:-
	i) It does not have an adverse effect on the appearance or
	character of the landscape.
	ii) It is in keeping with the scale and character of existing
	buildings and the general surroundings.
	iii) Where necessary it is effectively screened by landscaping or other methods.
	iv) The proposed development will not generate traffic likely
	to exceed the capacity of the highway network or impair
	road safety.
	This policy is consistent with the intentions of the NPPF for rural
	enterprise proposals but has limited consistency in all other
	respects
Policy NE12	Landscaping Schemes: requires proposals for development to
	make provision for further landscaping where appropriate.
	This policy is partially consistent with the intentions of the NPPF.
Policy NE14	Protection of Surface Waters and Groundwater Quality: seeks to
	ensure that developments do not compromise the quality of the
	water environment.
	This policy has limited consistency with the intentions of the NPPF
TD A NODODT A TIC	as it is too specific
TRANSPORTATION TE	
Policy T5	Highway Design and Vehicle Parking Standards: refers to the
	application of appropriate standards for highway design and parking provision for new development
	This policy is consistent with the intentions of the NPPF.
Policy T9	Facilities for Cyclists and Pedestrians: encourages walking and
1 Only 19	cycling including facilities for cycle parking.
	This policy is consistent with the intentions of the NPPF.
RETAILING AND	TOWN CENTRE ISSUES
Policy Retail 9	Proposed Local Shopping Centres: seeks to safeguard land north
,	The same state of the same sta

	of Roston Drive, Hinckley and west of Station Road, Bagworth for the development of shopping facilities.
	This policy has limited consistency with the intentions of the NPPF
	as it is too restrictive in that it limits to shopping.
Policy Retail 11	Small Local Shops: supports the provision of small local shops in
	settlements without provision providing they are of appropriate
	scale and will not have a detrimental effect on the amenities of
	neighbouring residents and the general character of the area.
	This policy is consistent with the intentions of the NPPF.
RECREATION AND TOURISM	
Policy REC2	New Residential Development – Outdoor Open Space Provision
,	for Formal Recreation: requires all new residential development to
	provide outdoor play space for formal recreation.
	This policy is consistent with the intentions of the NPPF.
Policy REC3	New Residential Development – Outdoor Play Space for Children:
,	requires the appropriate level of open space to be provided within
	development sites or, alternatively, a financial contribution to be
	negotiated towards the provision of new recreation facilities within
	the vicinity of the site or towards the improvement of existing
	facilities in the area.
	This policy is consistent with the intentions of the NPPF.

Supplementary Planning Guidance / Documents	
New Residential	Provides guidance on design issues to ensure new developments
Development	are well integrated into their surroundings, offer a good standard
SPG	of security and amenity to future residents, protect amenity of existing occupiers and are locally distinctive in their appearance.
Play and Open	Sets out the Boroughs approach when considering applications
Space Guide	for development likely to generate a demand for open space and
2008 SPD	play facilities.
Sustainable	Promotes sustainable development to contribute towards a
Design 2008	greener future. It offers best practice guidance to developers in
SPD	the design process, and requires an effective contribution of
	sustainable energy on each new building across the Borough.
Affordable	This expands upon policies contained with the Core Strategy and
Housing SPD	provides guidance on the thresholds, targets, tenure and mix,
	local need, design and layout of affordable housing and how the
D	provision should be delivered.
Design of Farm	Sets out guidance on user requirements, siting, design and
Buildings SPG	landscaping in order to achieve a building that meets the practical needs it is being put up for whilst ensuring it is also
	sympathetically designed with respect to its surroundings. The
	guidance covers the development of farm buildings for agricultural
	purposes only.
	parpooco orny.

Other Material Policy Guidance	
Groby Conservation Area Appraisal	The conservation area in Groby was declared in 1976. The appraisal subdivides the areas according to different character. Each area is analysed in terms of its buildings of townscape merit, distinctive details, features of interest, green spaces and vegetation.